To the Lord Mayor and Members of Dublin City Council

Report No. 85/2020 Report of the Climate Action, Energy & Environment Strategic Policy Committee



Dublin City Waste Bye-Laws 2019 – Amendment

Dublin City Council Waste Management (Storage, Presentation and Segregation of Household and Commercial Waste) Bye-Laws were introduced in 2019(attached) as part of a national review and updating of local authority Waste Bye Laws designed to provide a consistent national approach to the regulations relating to the storage, segregation and presentation of waste.

It is noted however that certain differences remain in relation to waste presentation between different areas of the country. One such difference is the significant reliance on the use of plastic bags for the presentation of waste within the Dublin City Council functional area.

The proposed amendment to the Bye Laws is considered necessary in order for Dublin City Council to investigate the potential of alternative waste container solutions (through trialling, testing and implementation) in order to address the issues relating to the widespread use of plastic bags to present waste both within the central commercial district and in the wider functional area of Dublin City Council.

The use of plastic bags as waste containers causes significant issues in respect of the creation of litter through the failure of such bags through mishandling or interference from vermin and animals.

The appearance of waste bags presented for collection also detracts from the streetscape and visual amenity of the city generally.

The opportunity to seek alternatives that provide for more secure and reliable forms of waste containers where the use of wheeled bins is not possible due to the physical characteristics of the city or property will lead to improvements in the management of waste within Dublin City.

It is proposed to amend the Dublin City Council Waste Management Bye Laws by inserting the following provision after Bye Law 2.4 (B)

2.4(C) In specified areas within the functional area of Dublin City Council, Dublin City Council may designate that only waste containers suitable for re-use may be used for the presentation of household and/or commercial waste for collection. Waste containers suitable for reuse include appropriate waste containers and any such other waste containers that may be designated by Dublin City Council from time to time as suitable for reuse.

A schedule of specified areas where there presentation of household and/or commercial waste may only be presented in waste containers suitable for reuse will be maintained by Dublin City Council. A schedule of waste containers designated as suitable for reuse will also be maintained by Dublin City Council.

The proposed amendment was considered by the Climate Action, Energy and Environment Strategic Policy Committee at the January meeting. It was agreed to recommend to City Council that the proposed amendment go out to Public Consultation, the approval of the City Council is required.

Michael Pidgeon Chairperson 20th February 2020.



Dublin City Council

WASTE MANAGEMENT (STORAGE, PRESENTATION AND SEGREGATION OF HOUSEHOLD AND COMMERCIAL WASTE)
BYE-LAWS 2018

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1. PRELIMINARY AND GENERAL

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1.1 Title

Dublin City Council (Segregation, Storage and Presentation of Household and Commercial Waste) Bye-laws, 2018

1.2 Statutory Basis of the Bye-law

Dublin City Council, pursuant to Section 35(1) of the Waste Management Act 1996 and Section 199(1) of the Local Government Act 2001 and in accordance with Part 19 of the Local Government Act 2001, hereby makes the following bye-laws:

1.3 Citation

These bye-laws may be cited as the Dublin City Council (Segregation, Storage and Presentation of Household and Commercial Waste) Bye-laws, 2018

1.4 Date of Commencement

These bye-laws shall enter into force on the 1st of May 2019.

1.5 Geographical area of application

These bye-laws shall apply to the functional area of Dublin City Council.

1.6 Revocations

These bye-laws repeal the Dublin City Council, Storage, Presentation and Collection of Domestic and Commercial Waste Bye-laws 2013.

1.7 Scope of this Bye-law: Waste Types and Controlled Activities

Unless the following bye-laws indicate to the contrary, these bye-laws apply to both household and commercial waste.

1.8 Interpretation and Definitions

In these bye-laws, these words and phrases have the following meanings:

"appropriate waste container" means a waste container suitable for the collection of kerbside waste and which is a receptacle that complies with the standards for mobile waste containers (wheeled bins) which are specified in the CEN standard entitled IS EN 840 (Parts 1-6;

"authorised person" means a person authorised by Dublin City Council in accordance with Section 204 of the Local Government Act 2001 or a member of an Garda Síochána;

"authorised waste collector" means a person authorised in accordance with Section 34 of the Waste Management Act, including any regulations made thereunder, for the collection of the type of waste being collected;

"authorised waste facility" means a waste recovery or disposal facility:

- (a) which is authorised under the Waste Management Act, under the Environmental Protection Agency Act, under any regulations stemming from either of these Acts or under regulations made under the European Communities Act 1972 relating to the control of waste management activities; and
- (b) where the authorisation of that facility permits the acceptance of the waste being referred to in the particular part of these bye-laws;

"bring facility" means an authorised waste facility comprising one or more purposebuilt receptacles in which segregated recyclable household waste may be deposited by the public for the purposes of the recovery of that waste;

"commercial kerbside waste" shall mean commercial waste that is kerbside waste.

"commercial waste" means waste from premises used wholly or mainly for the purposes of a trade or business or for the purposes of sport, recreation, education or entertainment but does not include household, agricultural or industrial waste;

"designated waste collection day" shall mean the day designated by Dublin City Council for the collection of kerbside waste, and different days may be designated in specific areas within and outside of the Central Commercial District for commercial kerbside waste and household kerbside waste;

"designated bag collection area" is an area designated by Dublin City Council in accordance with Article 20 of the Waste Management (Collection Permit)Regulations 2007 where waste can be collected in bags or sacks:

"fixed payment notice" means a notice provided for by these bye-laws and by Section 206 of the Local Government Act 2001 which is issued to a person in respect of a contravention of these bye-laws and which, as an alternative to prosecution, requires that person to pay a specified fixed payment by a specified time;

"food waste" means waste food that is household waste or, as the case may be, commercial waste, and shall have the same meaning as that applying to Regulation 7 of the Waste Management (Food Waste) Regulations 2009 (SI 508 of 2009) or, as the case may be, to Regulation 6 of the European Union (Household Food Waste and Bio-Waste) Regulations 2015 (SI 430 of 2015);

Food Waste Regulations: see "national legislation on food waste";

"holder" means the waste producer or the person who is in possession of the waste and "holder of commercial waste" and "holder of household waste" shall be interpreted accordingly;

"household kerbside waste" means household waste that is kerbside waste;

"household waste" means waste produced within the curtilage of a building or selfcontained part of a building used for the purposes of living accommodation;

"kerbside waste" means that fraction of commercial or household waste presented for collection from a premises and which is to be collected by an authorised waste collector, with the exception of wastewater, construction and demolition waste and bulky waste more suitable for collection in a skip or other such receptacle (including

heavy waste such as waste furniture, carpets and rubble), as well as hazardous waste and other streams of household or commercial waste which are required to be collected in another appropriate manner, such as waste electrical and electronic equipment and waste batteries:

"national legislation on food waste" means the Waste Management (Food Waste) Regulations 2009 (SI 508 of 2009) and the European Union (Household Food Waste and Bio-Waste) Regulations 2015 (SI 430 of 2015);

"occupier" includes, in relation to any premises, the owner, a lessee, any person entitled to occupy the premises and any other person having, for the time being, control of the premises;

"person" shall, for the purposes of these bye-laws, include an individual, company (whether limited, incorporated or not), partnership, co-operative or other similar body within the meaning of the definition contained in the Interpretation Act 2005;

"prescribed place" in relation to any premises means (i) A convenient place immediately outside the entrance to the premises or as close as practicable thereto but not such as to cause an obstruction to users of the roadway, footway or footpath. A particular location, close to or on a particular premises, approved by an appointed person.

"recyclable household kerbside waste" means the fraction of household kerbside waste that comprises recyclable household waste and which includes the materials set out in Schedule 1¹;

"residual household kerbside waste" means the fraction of household kerbside waste remaining after that waste has been separated from the fractions of:

- (a) recyclable household kerbside waste,
- (b) food waste where food waste is required to be segregated under the national legislation on food waste or by these bye-laws, and
- (c) if subject to separate collection by an authorised waste collector, biodegradable garden waste.

Unless the contrary is indicated, for the avoidance of doubt and in accordance with Section 19 of the Interpretation Act 2005, the definitions in the Waste Management Act 1996 apply to these by-laws, including to the following terms:

"facility", "disposal", "hazardous waste", "premises", "recovery", "recycling", "separate collection", "waste", "waste producer".

Where it is necessary, the Interpretation Act 2005 shall apply in construing any provision of these bye-laws.

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¹ At the end of this appendix

2. SEGREGATION, STORAGE AND PRESENTATION OF HOUSEHOLD AND COMMERCIAL WASTE

2.1 Obligation to Participate in a Waste Collection Service

- "(a) Subject to paragraph (b), household kerbside waste that arises from the premises where such waste is produced shall not be presented to any person other than to an authorised waste collector.
- (b) Paragraph (a) does not apply where such waste:
 - (i) is deposited in an appropriate waste container provided under a contract by an authorised waste collector to another person for the management of that waste and where that other person has consented to the receipt of that waste, or
 - (ii) is delivered directly by the holder to an authorised waste facility.
- (c) Documentary evidence, such as receipts, statements or other proof of payment, demonstrating compliance with this bye-law shall be presented to an authorised person within a time specified in a written request from either that person or from another authorised person employed by Dublin City Council.

2.2. Maintenance and Management of Waste Containers

Containers used for the presentation of kerbside waste shall be maintained in such condition and state of repair that the waste placed therein will not be a source of nuisance or litter. Waste shall not be presented in a container where:

(a) the wheels or lid have been removed or damaged to such an extent that it is not able to contain the waste without spillage, is otherwise unfit for the purpose for which it was designed or is not capable of being conveniently emptied.

2.3. Location for container storage

Other than on the day before and the designated waste collection day outside the Central Commercial District and on the designated waste collection day only within the Central Commercial District, containers used for the presentation of kerbside waste shall be held within the curtilage of the premises where the waste is produced. They shall not be stored on a roadway, footway, footpath or any other public place unless the location has been expressly authorised in writing by an authorised person.

2.4. Use of Waste Containers on Collection Day

- (a) Subject to paragraph (b), household kerbside waste shall only be presented for collection in a prescribed place in an appropriate waste container. The container shall not be over-loaded and the lid shall be securely closed. No waste shall be presented on the top of the lid or adjacent to the waste container.
- (b) Paragraph (a) shall not apply where waste is collected in bags or sacks in an area designated by Dublin City Council as a designated bag collection area.

2.5. Presentation Times and Container Removal

- (a) Subject to paragraph (b), kerbside waste presented for collection shall not be presented for collection earlier than 5.00 pm on the day immediately preceding the designated waste collection day;
- (b) In the Central Commercial District the prescribed time for kerbside waste to be presented shall be not before 5.00 pm on the designated waste collection day.

All containers used for the presentation of kerbside waste and any uncollected waste shall be removed from any roadway, footway, footpath or any other public place no later than 10:00am on the day following the designated waste collection day, unless an alternative arrangement has been approved in accordance with bye-law 2.3

2.6. Prohibited Waste Types

Household waste that comprises hazardous waste or waste electrical and electronic equipment shall not be placed in an appropriate waste container for kerbside collection.

2.7. Segregation of Household Waste and Contamination Prevention

- (a) Household kerbside waste shall be segregated into residual household kerbside waste and recyclable household kerbside waste, with these fractions being stored separately. Any such separated recyclable waste shall not be deposited into a container designated for residual household kerbside waste and no such residual waste shall be deposited into a container designated for recyclable household kerbside waste.
- (b) Neither recyclable household kerbside waste nor food waste arising from households shall be contaminated with any other type of waste before or after it has been segregated.

Note: while the remainder of this paragraph does not form part of these bye-laws, there are separate legal requirements mandating householders to segregate food waste and to keep it separate. These are contained in the European Union (Household Food Waste and Bio-Waste) Regulations 2015. Food waste also may be subject to home composting or be delivered to an authorised waste facility.

2.8. Additional Provisions for Householders not availing of a Kerbside Collection Service

Where an occupier of a dwelling is not participating in a household kerbside waste collection service, that person shall ensure that:

- (a) recyclable household kerbside waste segregated in compliance with bye-law 2.7 is taken to an authorised waste facility and is deposited there in a manner that allows it to be recycled or otherwise recovered,
- (b) residual household kerbside waste segregated in compliance with bye-law 2.7 is taken to an authorised waste facility, and
- (c) documentation, including receipts, is obtained and retained for a period of no less than one year to provide proof that any waste removed from the premises has been managed in a manner that conforms to these bye-laws, to the Waste

Management Act and, where such legislation is applicable to that person, to the European Union (Household Food Waste and Bio-Waste) Regulations 2015.

Documentation required to be obtained and retained by this bye-law, or copies of it, shall be presented to an authorised person within a time period specified in a written request from either that person or from another authorised person employed by Dublin City Council.

2.9. Provisions affecting Multi-user Buildings, Apartment Blocks, etc

A management company, or an other person if there is no such company, who exercises control and supervision of residential and/or commercial activities in multi-unit developments, mixed-use developments, flats or apartment blocks, combined living/working spaces or other similar complexes shall ensure that:

- (a) separate receptacles of adequate size and number are provided for the proper segregation, storage and collection of recyclable household kerbside waste and residual household kerbside waste
- (b) additional receptacles are provided for the segregation, storage and collection of food waste where this practice is a requirement of the national legislation on food waste,
- (c) the receptacles referred to in paragraphs (a) and (b) are located both within any individual apartment and at the place where waste is stored prior to its collection.
- (d) any place where waste is to be stored prior to collection is secure, accessible at all times by tenants and other occupiers and is not accessible by any other person other than an authorised waste collector.
- (e) written information is provided to each tenant or other occupier about the arrangements for waste separation, segregation, storage and presentation prior to collection.
- (f) an authorised waste collector is engaged to service the receptacles referred to in this section of these bye-laws, with documentary evidence, such as receipts, statements or other proof of payment, demonstrating the existence of this engagement being retained for a period of no less than two years. Such evidence shall be presented to an authorised person within a time specified in a written request from either that person or from another authorised person employed by Dublin City Council,
- (g) receptacles for kerbside waste are presented for collection on the designated waste collection day,
- (h) adequate access and egress onto and from the premises by waste collection vehicles is maintained.

2.10. Interference with Orderly Waste Collection

- (a) Unless the following activities have been subject to approval by the authorised waste collector responsible for the container, a microchip attached to an appropriate waste container or any non-time expired identification mark, badge, label, tag, disc or other thing attached to that container or to a refuse bag or to another container shall not be removed, damaged, destroyed, tampered with or otherwise rendered inoperative.
- (b) Waste stored or presented for the purposes of collection shall not be:
 - (i) supplemented by waste added by another person unless that person has been authorised to do so by the person storing or, as the case may be, presenting the container of waste for collection
 - (ii) otherwise interfered with by another person.

(c) Waste shall not be deposited into a refuse collection vehicle by any person other than by an employee of an authorised waste collector or a local authority

2.11. Additional Provisions for Commercial Waste

Commercial waste shall not be deposited at any bring facility provided by or on behalf of Dublin City Council.

2.12. Enforcement Provisions/Fixed Payment Notices.

- (a) Subject to paragraph (b), a person found guilty of the contravention of these bye-laws shall be liable to the penalty of no more than €2,500
- (b) Paragraph (a) shall not apply where a fixed payment notice has been issued in accordance with the Local Government Act 2001 (Bye-Laws) Regulations and where a full payment has been made by the person subject to that notice.
- (c) Where the contravention of any provision of these bye-laws continues after a person has been subject to the fine referred to in paragraph (a), a person found guilty of an offence relating to this continued contravention shall be liable to a penalty of no more than €500 per day for each day the contravention continues after that conviction.
- (d) A fixed payment notice may be issued requiring a person found to have contravened or be contravening these bye-laws to make a payment of €75. Payment of this notice shall be made within 21 days of the date of the notice in order to avoid the person subject to this notice being prosecuted for the contravention of these bye-laws.

SCHEDULE 1. Recyclable Kerbside Waste				
Paper	Aluminium Cans	Plastic Bottles (PET 1)		
Newspapers	Drink cans	Mineral bottles		
Magazines	Soda & beer cans	Water bottles		
Junk mail		Mouthwash bottles		
Envelopes	Steel cans	Salad dressing bottles		
Paper	Pet food cans			
Phone books	Food cans	Plastic Bottles (HDPE2)		
Catalogues	Biscuit tins	Milk bottles		
Tissue boxes	Soup tins	Juice bottles		
Sugar bags		Cosmetic bottles		
Calendars	Cardboard	Shampoo bottles		
Diaries	Food boxes	Household cleaning bottles		
Letters	Cereal boxes	Laundry detergent bottles		
Computer paper	Kitchen towel tubes	Window cleaning bottles		
Used beverage & juice cartons	Parcel boxes	Bathroom bottles		
Milk cartons				
Egg boxes	Plastic Pots, Trays & Tubs			
Holiday brochures	Yogurt pots			
Paper potato bags	Margarine tubs			
	Rigid food trays			
	Liquid soap containers			
	Fruit trays/cartons			